

2 Plan Area and Basin Setting

NOTE TO REVIEWERS: Section 2.1 and the beginning of section 2.2 will be completed later and are provided mostly as an outline to provide context for the full content of Chapter 2. We are only asking you to review Sections 2.2.2.4 (Groundwater Quality) and 2.2.2.5 (Subsidence) at this time. In addition, the Water Quality Appendix that is referenced in 2.2.2.4 is also provided for review.

2.1 Description of the Plan Area (Reg. § 354.8)

The SV Subbasin is located within the Sierra Valley, a valley renowned for its beauty, habitat (nationally designated Important Bird Area and largest wetland in the Sierra Nevada Mountains; FRLT, 2018), biodiversity (one of the most biodiverse landscape in the United States; FRLT, 2018), and size (commonly regarded as the largest high-alpine valley in the United States; Vestra, 2005). Sierra Valley is an irregularly shaped, complexly faulted valley located in eastern Plumas and Sierra Counties of northeastern California. The outer boundaries of the SV Subbasin and Chilcoot Subbasin (excluding the straight-line boundary held in common) approximately parallel the boundaries of Sierra Valley (defined by the interface of the valley floor and surrounding mountains), with some minor exceptions. The SV Subbasin has a surface area of 184 square miles (DWR, 2004a) and the Chilcoot Subbasin has a surface area of 12 square miles (DWR, 2004b). The hydrologic connection between the Sierra Valley Subbasin and the Chilcot Subbasin is known to be significant, with some level of surface water hydrology and groundwater interaction, but is not well understood. The subbasins are to some extent discontinuous at depth due to a bedrock sill (DWR, 2004b).

2.1.1 Summary of Jurisdictional Areas and Other Features (Reg. § 354.8 b)

The Sierra Valley Watershed is spread across three counties including: Plumas, Sierra, and a small portion in Lassen The Sierra Valley Watershed has one legislative district for the Assembly and the Congressional and is located in District 3 for the Assembly and District 4 for the Congressional.

2.1.1.1 Plan Area, Exclusive Agencies, and Adjacent Basins

The Plan Area is the area within the SV Subbasin as most recently defined in the Bulletin 118 February 2019 Update (following 2019 Basin Boundary Modification) and viewable on the SGMA Basin Prioritization Dashboard tool¹.

¹ <https://gis.water.ca.gov/app/bp-dashboard/final/>

- 31 **2.1.1.2 Adjudicated Areas, Other Agencies, and Areas Covered by Alternative**
- 32 **2.1.1.3 Jurisdictional Boundaries**
- 33 **2.1.1.4 Land Use and Water Sources**
- 34 **2.1.1.5 Groundwater Well Density and Groundwater Dependent Communities**
- 35 **2.1.2 Water Resources Monitoring and Management Programs**
- 36 **(Reg. § 354.8 c, d, e)**
- 37 **2.1.2.1 Existing Water Resources Monitoring Programs**
- 38 2.1.2.1.1 Groundwater Conditions Studies
- 39 2.1.2.1.2 Groundwater Level Monitoring
- 40 2.1.2.1.3 Agricultural Groundwater Extraction Monitoring
- 41 2.1.2.1.4 Stream and Channel Surface Water Flow Monitoring
- 42 2.1.2.1.5 Water Quality Monitoring
- 43 **2.1.2.2 Existing Water Resources Management Programs**
- 44 **2.1.2.3 Conjunctive Use Programs**
- 45 **2.1.2.4 Incorporating Existing Water Resources Monitoring and Management Programs**
- 46 **to the GSP**
- 47 **2.1.2.5 Limits to Operational Flexibility from Existing Water Resources Monitoring and**
- 48 **Management Programs**
- 49 **2.1.3 Land Use Elements or Topic Categories of Applicable General Plans (Reg. §**
- 50 **354.8 f)**
- 51 **2.1.3.1 Summary of General Plans and Other Land Use Plans**
- 52 **2.1.3.2 Description of How Land Use Plan Implementation May Change Water Demands**
- 53 **or Affect Achievement of Sustainability and How the GSP Addresses Those**
- 54 **Effects**
- 55 **2.1.3.3 Description of How Implementation of GSP May Affect the Water Supply**
- 56 **Assumptions of Relevant Land Use Plans**
- 57 **2.1.3.4 Summary of Processes for Permitting New or Replacement Wells in the**
- 58 **SV Subbasin**
- 59 **2.1.3.5 Information Regarding the Implementation of Land Use Plans Outside the SV**
- 60 **Subbasin that could Affect the Ability of the GSAs to Achieve Sustainable**
- 61 **2.1.4 Additional GSP Elements (Reg. § 354.8 g)**
- 62 • Groundwater contamination cleanup, recharge, diversions to storage, conservation,
- 63 water recycling, conveyance, and extraction projects
- 64 • Efficient water management practices
- 65 • Relationships with State and federal regulatory agencies
- 66 • Land use plans and efforts to coordinate with land use planning agencies to assess
- 67 activities that potentially create risks to groundwater quality or quantity
- 68 • Impacts on groundwater dependent ecosystems

-
- 69 **2.1.4.1 Control of Saline Water Intrusion**
- 70 **2.1.4.2 Wellhead Protection**
- 71 **2.1.4.3 Migration of Contaminated Groundwater**
- 72 **2.1.4.4 Well Abandonment and Well Destruction Program**
- 73 **2.1.4.5 Replenishment of Groundwater Extraction**
- 74 **2.1.4.6 Conjunctive Use Programs and Underground Storage**
- 75 **2.1.4.7 Well Construction Policies**
- 76 **2.1.4.8 Groundwater Contamination Cleanup, Recharge, Diversions to Storage,**
77 **Conservation, Water Recycling, Conveyance, and Extraction Projects**
- 78 **2.1.4.9 Efficient Water Management Practices**
- 79 **2.1.4.10 Relationships with State and Federal Regulatory Agencies**
- 80 **2.1.4.11 Land Use Plans and Efforts to Coordinate with Land Use Planning Agencies to**
81 **Assess Activities that Potentially Create Risks to Groundwater Quality or**
82 **Quantity**
- 83 **2.1.4.12 Impacts on Groundwater Dependent Ecosystems**
- 84 **2.1.5 Notice and Communication (Reg. § 354.10)**
- 85 **2.1.5.1 Beneficial Uses and Users**
- 86 **2.1.5.2 Decision-Making Processes**
- 87 **2.1.5.3 Public Engagement Opportunities**
- 88 **2.1.5.4 Encouraging Active Involvement**
- 89 **2.1.5.5 Informing the Public on GSP Implementation Progress**
- 90 **2.2 Basin Setting**
- 91 **2.2.1 Hydrogeologic Conceptual Model (Reg. § 354.14)**
- 92 **2.2.1.1 Physiography**
- 93 **2.2.1.2 Climate**
- 94 **2.2.1.3 Vegetation and Land Use**
- 95 **2.2.1.4 Soils**
- 96 **2.2.1.5 Geology**
- 97 **2.2.1.6 Hydrogeologic Framework**
- 98 **2.2.1.7 References**
- 99 **2.2.2 Current and Historical Groundwater Conditions (Reg. § 354.16)**
- 100 Per Reg. § 354.16, this section includes:
- 101
 - Groundwater elevation data
- 102
 - Estimate of groundwater storage

- 103 • Seawater intrusion conditions
- 104 • Groundwater quality issues
- 105 • Land subsidence conditions
- 106 • Identification of interconnected surface water systems
- 107 • Identification of groundwater-dependent ecosystems including potentially related factors
- 108 such as instream flow requirements, threatened and endangered species, and critical
- 109 habitat.

110 Each of the issues require discussion.

111 **2.2.2.1 Groundwater elevation data**

112

113 **2.2.2.2 Estimate of groundwater storage**

114

115 **2.2.2.3 Seawater intrusion conditions**

116

117 **2.2.2.4 Groundwater quality issues**

118 SGMA regulations require that the following be presented in the GSP, per §354.16 (d):
 119 Groundwater quality issues that may affect the supply and beneficial uses of groundwater
 120 including a description and map of the location of known groundwater contamination sites and
 121 plumes.

122 **2.2.2.4.1 Basin Groundwater Quality Overview**

123 Water quality includes the physical, biological, chemical, and radiological quality of water. The
 124 most important property of water quality is temperature. An example of a biological water quality
 125 constituent is E. coli bacteria, commonly used as an indicator species for fecal waste
 126 contamination. Radiological water quality parameters measure the radioactivity of water.
 127 Chemical water quality refers to the concentration of thousands of natural and inorganic and
 128 organic chemicals. All groundwater naturally contains some microbial matter, chemicals, and
 129 usually has a low level of radioactivity. Inorganic chemicals that make up more than 90% of the
 130 total dissolved solids (TDS) in groundwater include calcium (Ca²⁺), magnesium (Mg²⁺), sodium
 131 (Na⁺), potassium (K⁺), chloride (Cl⁻), bicarbonate (HCO₃⁻) and sulfate (SO₄²⁻) ions. Water with a
 132 TDS content of less than 1,000 mg/L is generally referred to as “freshwater”. Brackish water has
 133 a TDS concentration between 1,000 mg/L and 10,000 mg/L. In saline water, TDS exceeds
 134 10,000 mg/L. Water hardness typically refers to the concentration of calcium and magnesium
 135 cation in water.

136 When one or multiple constituents become a concern for either ecosystem health, human
 137 consumption, industrial or commercial uses, or for agricultural uses, the water quality
 138 constituent of concern becomes a “pollutant” or “contaminant”. Groundwater quality is
 139 influenced by many factors – polluted or not – including elevation, climate, soil types,
 140 hydrogeology, and human activities. Water quality constituents are therefore often categorized
 141 as “naturally occurring”, “point source”, or “non-point source” pollutants, depending on whether
 142 water quality is the result of natural processes, of contamination from anthropogenic point
 143 sources, or originates from diffuse (non-point) sources that are the result of human activity.

144 Groundwater in the Subbasin is generally of good quality and meets local needs for municipal,
145 domestic, and agricultural uses. Ongoing monitoring programs show that some constituents,
146 including TDS, boron, arsenic, and manganese exceed water quality standards in parts of the
147 Subbasin. Exceedances may be caused by localized conditions and may not be reflective of
148 regional water quality. Two points of concern raised by stakeholders within the Subbasin
149 include: 1) higher levels of naturally occurring arsenic and manganese near Calpine; and,
150 2) possible water quality impacts from septic systems.

151 A summary of information and methods used to assess current groundwater quality in the
152 Subbasin as well as key findings, are presented below. A detailed description of information,
153 methods, and all findings of the assessment can be found in [Appendix ## – Water Quality](#)
154 [Assessment](#).

155 2.2.2.4.2 Existing Water Quality Monitoring Networks

156 Water quality data for at least one constituent – sometimes many - are available for some wells
157 in the Subbasin but not most. Of those wells for which water quality data are available, most
158 have only been tested three times or less, but some have been tested more than three times,
159 and in few cases are tested on a regular basis (e.g. annually). The same well may have been
160 tested for different purposes (e.g., research, regulatory, or to provide owner information), but
161 most often, regulatory programs drive water quality testing. For this GSP, all available water
162 quality data, obtained from the numerous available sources, are first grouped by the well from
163 where the measurements were taken.

164 2.2.2.4.3 Data Sources for Characterizing Water Quality

165 The assessment of groundwater quality for the Subbasin was prepared using available
166 information obtained from the California Groundwater Ambient Monitoring and Assessment
167 (GAMA) Program Database, which for the Sierra Valley Subbasin includes water quality
168 information collected by the following agencies:

- 169 • Department of Water Resources (DWR)
- 170 • State Water Board, Division of Drinking Water public supply well water quality (DDW)
- 171 • State and Regional Water Board Regulatory Programs (Electronic Deliverable Format
172 (EDF) and Irrigated Agricultural Land Waiver (AGLAND))
- 173 • U.S. Geological Survey (USGS)

174 Groundwater quality data, as reported by GAMA, has been collected in the Subbasin since
175 1955. Within the Subbasin, a total of 200 wells were identified and used to characterize existing
176 water quality based on a data screening and evaluation process that identified constituents of
177 interest important to sustainable groundwater management. Figures in [Appendix ##](#) show the
178 Subbasin boundary, as well as the locations and density of all wells with available water quality
179 data for the GSP constituents of interest collected in the past 30 years (1990-2020). In addition
180 to utilizing GAMA for basin-wide water quality assessment, GeoTracker was also searched to
181 identify possible data associated with groundwater contaminant plumes.

182 2.2.2.4.4 Classification of Water Quality

183 To determine what groundwater quality constituents in the Subbasin may be of current or near-
184 future concern, a reference standard was defined to which groundwater quality data were
185 compared. Numeric thresholds are set by state and federal agencies to protect water users
186 (environment, humans, industrial and agricultural users). The numeric standards selected for
187 the current analysis represent all relevant state and federal drinking water standards, and state
188 water quality objectives, for the constituents evaluated and are consistent with state and

189 Regional Water Board assessment of beneficial use protection in groundwater. The standards
190 are compared against groundwater quality data to determine if a constituent's concentration
191 exists above or below the threshold and is currently impairing or may impair beneficial uses
192 designated for groundwater at some point in the foreseeable future.

193 Although groundwater is utilized for a variety of purposes, the use for human consumption
194 requires that supplies meet strict water quality regulations. The federal Safe Drinking Water Act
195 (SDWA) protects surface water and groundwater drinking water supplies. The SDWA requires
196 the United States Environmental Protection Agency (USEPA) to develop enforceable water
197 quality standards for public water systems. The regulatory standards are named maximum
198 contaminant levels (MCLs) and they dictate the maximum concentration at which a specific
199 constituent may be present in potable water sources. There are two categories of MCLs:
200 Primary MCLs (1^o MCL), which are established based on human health effects from
201 contaminants and are enforceable standards for public water supply wells and state small water
202 supply wells; and Secondary MCLs (2^o MCL; or SMCL), which are unenforceable standards
203 established for contaminants that may negatively affect the aesthetics of drinking water quality,
204 such as taste, odor, or appearance.

205 The State of California has developed drinking water standards that, for some constituents, are
206 stricter than those set at the federal level. The Basin is regulated under the Central Valley
207 Regional Water Quality Control Board (Regional Water Board) and relevant water quality
208 objectives (WQOs) and beneficial uses are contained in the Water Quality Control Plan for the
209 Central Valley Region (Basin Plan). For waters designated as having a Municipal and Domestic
210 Supply (MUN) beneficial use, the Basin Plan specifies that chemical constituents are not to
211 exceed the Primary and Secondary MCLs established in Title 22 of the California Code of
212 Regulations (CCR) (hereafter, Title 22). The MUN beneficial use applies to all groundwater in
213 the Sierra Valley subbasin.

214 Constituents may have one or more applicable drinking water standard or WQOs. For this GSP,
215 a prioritization system was used to select the appropriate numeric threshold. This GSP used the
216 strictest value among the state and federal drinking water standards and state WQOs specified
217 in the Basin Plan for comparison against available groundwater data. Constituents that do not
218 have an established drinking water standard or WQO were not assessed. The complete list of
219 constituents, numeric thresholds, and associated regulatory sources used in the water quality
220 assessment can be found in **Appendix ##**. Basin groundwater quality data obtained for each
221 well selected for evaluation were compared to a relevant numeric threshold.

222 Groundwater quality data were further categorized by magnitude of detection as 1) not detected,
223 2) detected below half of the relevant numeric threshold, 3) detected below the relevant numeric
224 threshold, and 4) detected above the relevant numeric threshold. Maps were generated for each
225 constituent of interest showing well locations, the maximum value measured at each well, and
226 the number of measurements for each category of detection (**Appendix ##**). Wells designated as
227 municipal in the GAMA dataset are indicated on this map.

228 To analyze groundwater quality that is representative of current conditions in the Basin, several
229 additional filters were applied to the dataset. Though groundwater quality data are available
230 dating back to 1955 for some constituents, the data evaluated were limited to those collected
231 from 1990 to 2020. Restricting the time span to data collected in the past 30 years increases
232 confidence in data quality and focuses the evaluation on information that is considered reflective
233 of current groundwater quality conditions. A separate series of maps was generated for each
234 constituent of interest showing the location of wells with two or more measurements collected

235 during the past 30 years (1990-2020). This series of maps also indicates the maximum value
236 measured at each well.

237 Finally, for each constituent, an effort was undertaken to examine changes in groundwater
238 quality over the period 1990-2020. Constituent concentrations were plotted as “box and whisker”
239 plots, where the box represents the concentration range for the middle 50 percent of the data
240 (first quartile to third quartile, or interquartile range), the mean is represented as an ‘x’, and the
241 median is shown as the line in the center of the box. The top whisker extends to the highest
242 concentration that is less than or equal to the sum of the third quartile and 1.5 times the
243 interquartile range; and the bottom whisker extends to the lowest concentration that is greater
244 than or equal to the difference of the first quartile and 1.5 times the interquartile range.
245 Regulatory limits are displayed as a dashed red line, and the concentration is displayed on the
246 left side of each plot. These maps and timeseries plots for each constituent of interest are
247 provided in **Appendix ##**.

248 The approach described above was used to consider all constituents of interest and
249 characterize groundwater quality in the Subbasin. **Appendix ##** contains additional detailed
250 information on the methodology used to assess groundwater quality in the Subbasin.

251 2.2.2.4.5 Subbasin Groundwater Quality

252 All groundwater quality constituents monitored in the Basin that have a numeric threshold were
253 initially considered. Results of the evaluation process described above is summarized in
254 **Table xx in Appendix ##** and the following parameters were determined to be important to
255 sustainable groundwater management in the Subbasin: nitrate, TDS, arsenic, boron, pH, iron,
256 manganese, MTBE. Data from the GAMA database was analyzed for these constituents and
257 they are included as Constituents of concern (COCs) because they were cited in previous
258 studies of the Subbasin, or they were discussed during public meetings as being of concern to
259 stakeholders in the Subbasin. Sustainable management criteria, consistent with GSA
260 responsibilities, are developed for nitrate and TDS only, and monitoring under this GSP will be
261 conducted for nitrate, TDS, arsenic, boron, and pH. The constituents, manganese, iron, and
262 MTBE, will be assessed and described below but, as these constituents were determined to
263 either be naturally occurring, or regulated by other entities, they will likely not be managed under
264 the GSP.

265 The following subsections present information on these water quality parameters in comparison
266 to their relevant regulatory thresholds and how the constituent may potentially impact
267 designated beneficial uses in different regions of the Subbasin. **Table 2.2.2-1** contains the list of
268 constituents of interest identified for the Subbasin and their associated regulatory threshold.

269 **Table 2.2.2-1. Regulatory water quality thresholds for constituents of interest in the Sierra Valley**
270 **Subbasin**

Constituent	Water Quality Threshold	Regulatory Basis
Arsenic (µg/L)	10	Primary MCL - Title 22
Boron (mg/L)	1.0	Cal. Notification Level
Iron (µg/L)	300	Secondary MCL - Title 22
Manganese (µg/L)	50	Secondary MCL - Title 22
MTBE (µg/L)	13 5	Primary, Basin Plan Secondary MCL - Title 22
Nitrate (mg/L as N)	10	Primary MCL - Title 22

pH	7.0 – 8.5	Basin Plan
Total Dissolved Solids (mg/L)	500	Secondary MCL - Title 22

271

272 NITRATE

273 Nitrate is one of the most common groundwater contaminants and is generally the water quality
 274 constituent of greatest concern. Natural concentrations of nitrate in groundwater are generally
 275 low. In agricultural areas, application of fertilizers or animal waste containing nitrogen can lead
 276 to elevated nitrate levels in groundwater. Other anthropogenic sources, including septic tanks,
 277 wastewater discharges, and agricultural wastewater ponds may also lead to elevated nitrate
 278 levels. Nitrate poses a human health risk, particularly for infants under the age of 6 months who
 279 are susceptible to methemoglobinemia, a condition that affects the ability of red blood cells to
 280 carry and distribute oxygen to the body. The Primary MCL (Title 22) for nitrate is 10 mg/L as N.

281 Recent nitrate data collected in the Subbasin (1990-2020) show that only 1 sample of 366
 282 resulted in a concentration between 5-10 mg/L. No samples were above the MCL of 10 mg/L.
 283 The highest concentration during the period was 5.2 mg/L, and the average concentration
 284 during the last ten years (2011-2020) was 1.5 mg/L. Samples are primarily collected near
 285 Loyaltan and Beckworth. Box and whisker plots for seven periods show that nitrate
 286 concentrations have been relatively stable during the period of analysis, with increasing
 287 concentrations from 2011-20. As stated, average and median concentration remain relatively
 288 low during these years.

289 TOTAL DISSOLVED SOLIDS

290 The TDS concentration in water is the sum of all the substances, organic and inorganic,
 291 dissolved in water. The dissolved ions calcium, magnesium, sodium, potassium, bicarbonate,
 292 sulfate, chloride, and nitrate typically make up most of the TDS in water. Natural and
 293 anthropogenic sources contribute to variations TDS in groundwater. Increases of TDS in
 294 groundwater can be due to dissolution of rock and organic material and uptake of water by
 295 plants, as well as anthropogenic activities including the application of fertilizers, discharges of
 296 wastewater and discharges from septic systems or industrial facilities. High TDS can be
 297 problematic as it can have adverse effects on plant growth and drinking water quality. The
 298 Title 22 SMCL for TDS is 500 mg/L, and the Upper SMCL is 1,000 mg/L. While the
 299 recommended SMCL of 500 mg/L is desirable for a higher degree of consumer acceptance,
 300 concentrations below the Upper SMCL of 1,000 mg/L are also deemed to be acceptable.

301 Recent TDS data collected in the Subbasin (1990-2020) show that only 11 of 216 samples
 302 resulted in a concentration between 500-1,000 mg/L, while the vast majority (175) resulted in a
 303 concentration less than 250 mg/L. No samples were above 1,000 mg/L. The highest
 304 concentration during this period was 864 mg/L, and the average concentration during the last
 305 ten years (2011-2020) was 200 mg/L. Spatial distribution of TDS samples is good, as samples
 306 are collected throughout the Subbasin. Spatial analysis shows that elevated concentrations are
 307 collected from wells located in the central and northwestern portion of the Subbasin. Box and
 308 whisker plots for seven periods show that average and median TDS concentrations have
 309 remained relatively stable since 1986.

310 ARSENIC

311 Arsenic is a naturally occurring element in soils and rocks and has been used in wood
 312 preservatives and pesticides. Classified as a carcinogen by the USEPA, the International
 313 Agency for Research on Cancer (IARC) and the Department of Health and Human Services

314 (DHHS), arsenic in water can be problematic for human health. Drinking water with levels of
315 inorganic arsenic from 300 to 30,000 parts per billion (ppb; 1 ppb = 1 µg/L) can have effects
316 including stomach irritation and decreased red and white blood cell production (CITE ASTDR).
317 Long-term exposure can lead to skin changes and may lead to skin cancer. The Primary MCL
318 (Title 22) for arsenic is 10 µg/L.

319 Recent arsenic data collected in the Subbasin (1990-2020) show that only 16 of 128 samples
320 resulted in a concentration between 5-10 µg/L, while the vast majority (112) resulted in a
321 concentration less than 5 µg/L. No samples were above the MCL of 10 µg/L. The highest
322 concentration during this period was 10 µg/L, and the average concentration during the last ten
323 years (2011-2020) was 0.5 µg/L. Samples are primarily collected near Loyalton and Beckworth.
324 Box and whisker plots for seven periods show that average concentrations have a decreasing
325 trend. It is noted that there are municipal wells near Calpine with elevated levels of arsenic
326 (great than 20 µg/L); however, these wells are located outside the boundaries of the Subbasin,
327 and tap groundwater that is not hydrologically connected to the Sierra Valley Subbasin.

328 BORON

329 Boron in groundwater can come from both natural and anthropogenic sources. As a naturally
330 occurring element in rocks and soil, boron can be released into groundwater through natural
331 weathering processes. Boron can be released into the air, water or soil from anthropogenic
332 sources including industrial wastes, sewage, and fertilizers. If ingested at high levels, boron can
333 affect the stomach, liver, kidney, intestines, and brain (Agency for Toxic Substances and
334 Disease Registry (ATSDR) 2010). The California Notification Level provides a threshold for
335 boron of 1.0 mg/L as for groundwater in the Sierra Valley.

336 Recent boron data collected in the Subbasin (1990-2020) show that 14% of samples (15 of 104)
337 resulted in a concentration greater than the Notification Level of 1.0 mg/L, while 78% of samples
338 (81 of 104) have resulted in a concentration below 0.5 mg/L. The highest concentration during
339 this period was 5.4 mg/L. High reporting limits (typically 0.1 mg/L) are typical during the
340 analytical assessment of boron and make analysis of average concentration imprecise. Spatial
341 distribution of boron samples is good, as samples are collected throughout the Subbasin. Box
342 and whisker plots for seven periods show that average and median boron concentrations have
343 fluctuated since 1986. Since 2011, concentrations have decreased, with median values falling
344 below the MCL.

345 pH

346 The pH of groundwater is determined by a number of factors including the composition of rocks
347 and sediments through which water travels in addition to pollution caused by human activities.
348 Variations in pH can affect the solubility and mobility of constituents. Acidic or basic conditions
349 can be more conducive for certain chemical reactions to occur; arsenic is generally more likely
350 to mobilize under a higher pH while iron and manganese are more likely to mobilize under more
351 acidic conditions. High or low pH can have other detrimental effects on pipes and appliances
352 including formation of deposits at a higher pH and corrosion at a lower pH, along with alterations
353 in the taste of the water. The Basin Plan specifies a pH range of 7.0-8.5 as a water quality
354 objective for groundwater in the Sierra Valley.

355 Recent pH data collected in the Subbasin (1990-2020) show that 2 of 71 samples resulted in a
356 pH above the MCL range of 7.0-8.5, while four samples resulted in a pH below the MCL range.
357 The highest concentration during this period was 8.7, while the lowest was 6.4. Spatial
358 distribution of pH samples is good, as samples are collected throughout the Subbasin.

359 IRON AND MANGANESE

360 Iron and manganese in groundwater are primarily from natural sources. As abundant metal
361 elements in rocks and sediments, iron and manganese can be mobilized under favorable
362 geochemical conditions. Iron and manganese occur in the dissolved phase under oxygen-
363 limited conditions. Anthropogenic sources of iron and manganese can include waste from
364 human activities including industrial effluent, mine waste, sewage, and landfills. As essential
365 nutrients for human health, iron and manganese are only toxic at very high concentrations.
366 Concerns with iron and manganese in groundwater are commonly related to the aesthetics of
367 water and the potential to form deposits in pipes and equipment. The Title 22 SMCLs, for iron
368 and manganese are 300 µg/L and 50 µg/L, respectively.

369 Recent iron data collected in the Subbasin (1990-2020) show that 6 of 125 samples resulted in
370 a concentration above the SMCL of 300 µg/L, while the vast majority (116) resulted in a
371 concentration less than 150 µg/L. The highest concentration during this period was 2,400 µg/L,
372 and the average concentration during the last ten years (2011-2020) was 82 µg/L. Except for
373 the northeast portion of the Subbasin near Vinton where little data is available, the spatial
374 distribution of iron samples is good. Spatial analysis shows that elevated concentrations are
375 collected from wells located near Loyalton and Beckworth. Box and whisker plots for seven
376 periods show that average concentrations have remained relatively stable since 1986, with
377 median concentrations decreasing from 2001-2020.

378 Recent manganese data collected in the Subbasin (1990-2020) show that 28 of 99 samples
379 resulted in a concentration above the SMCL of 50 µg/L, while 71 of 99 samples resulted in a
380 concentration below 50 µg/L. The highest concentration during this period was 1,200 µg/L, and
381 the average concentration during the last ten years (2011-2020) was 119 µg/L. These elevated
382 concentrations were sampled from monitoring wells less than 100 feet in depth located to the
383 east of Loyalton. If these monitoring wells are removed from the data, the highest concentration
384 during the period 1990-2020 decreases to 439 µg/L, and the average concentration during the
385 last ten years (2011-2020) decreases to 25 µg/L. Except for the northeast portion of the
386 Subbasin near Vinton where little data is available, the spatial distribution of manganese
387 samples is good. Wells sampled on the southern boundary of the Subbasin appear to contain
388 lower concentrations of manganese compared to wells sampled near Beckworth or the central
389 portion of the Subbasin. Box and whisker plots for seven periods show that average
390 concentrations were elevated during the periods 2001-05 and 2006-10 in comparison to other
391 periods. As stated, these high concentrations are attributed to monitoring wells east of Loyalton.

392 MTBE

393 Methyl Tertiary Butyl Ether (MTBE) does not occur naturally in the environment, and is
394 synthesized from methanol, a compound derived from natural gas, and isobutylene or other
395 petroleum refinery products. It is a fuel oxygenate added to gasoline to reduce air pollution and
396 increase octane ratings. MTBE can be released to groundwater by leaking underground storage
397 tanks and piping, spills during transportation, and leaks at refineries. A minor amount can be
398 attributed to atmospheric deposition. Underground storage tank or piping releases comprise the
399 majority of the releases that have impacted groundwater. As of January 1, 2004, California has
400 prohibited the use of MTBE in gasoline. Low levels of MTBE can make drinking water supplies
401 undrinkable due to its offensive taste and odor. Although breathing small amounts of MTBE for
402 short periods may cause nose and throat irritation, there are no data available on the effects in
403 humans of ingesting MTBE. The primary MCL for drinking water is 13 µg/L, and the Title 22
404 SMCL is 5 µg/L.

405 Recent MTBE data collected in the Subbasin (1990-2020) show that 109 of 558 samples
406 resulted in a concentration above the primary MCL of 13 µg/L, and 144 samples resulted in a
407 concentration above the SMCL of 5 µg/L. The highest concentration during this period was
408 44,000 µg/L and average concentration during the last ten years (2011-2020) was 3 µg/L. All
409 samples resulting in a concentration greater than 1,000 µg/L were collected during the period
410 2001-2005. Samples are primarily collected near Loyalton, Sierraville, and Beckworth, with
411 primary MCL exceedances occurring near Loyalton and Sierraville. Box and whisker plots for
412 seven periods show that concentrations were elevated during the period 2001-2005 and 2006-
413 2010. Since 2011, concentrations have generally declined.

414 2.2.2.4.6 Contaminated Sites

415 Groundwater monitoring activities also take place in the Subbasin in response to known and
416 potential sources of groundwater contamination, including underground storage tanks. These
417 sites are subject to oversight by regulatory entities, and any monitoring associated with these
418 sites can provide opportunities to improve the regional understanding of groundwater quality. To
419 identify known plumes and contamination within the Subbasin, SWRCB GeoTracker was
420 reviewed for active clean-up sites of all types. The GeoTracker database shows one open land
421 disposal site and one cleanup program site with potential or active groundwater contamination
422 located within the Subbasin. In addition to sites located within the Subbasin boundary, three
423 sites are in close proximity to the Boundary. These include two land disposal sites (one open –
424 closed/with Monitoring; and one open – inactive), and one cleanup program site (complete –
425 case closed).

426 A brief overview of notable information related to open contaminated sites in the Subbasin is
427 provided below; however, an extensive summary for each of the contamination sites is not
428 presented. The location of the contaminated sites is shown in [Figure 2.2.2-1](#).

429 *Loyalton Sanitary Landfill*

430 The case (No. 5A460300001) for this cleanup site was opened in January of 1965. This site is a
431 Title 27 municipal solid waste landfill site. Substances released from the site, and contaminants
432 of concern are not specified by GeoTracker.

433 *SPI Loyalton Division*

434 The leak associated with this case was reported in January of 1965, and the case for this
435 cleanup site was opened in November 2004 and is currently listed as open and inactive.
436 GeoTracker does not provide a case number for this site. Potential contaminants of concern
437 associated with the site include waste oil (motor, hydraulic, lubricating).

438 While current data is useful to determine local groundwater conditions, additional monitoring is
439 necessary to develop a basin-wide understanding of groundwater quality and greater spatial
440 and temporal coverage would improve evaluation of trends. From a review of all available
441 information, none of the sites listed above have been determined to have an impact on the
442 aquifer, and the potential for groundwater pumping to induce contaminant plume movement
443 towards water supply wells is negligible.

Figure 2.2.2-1. Contaminated Sites

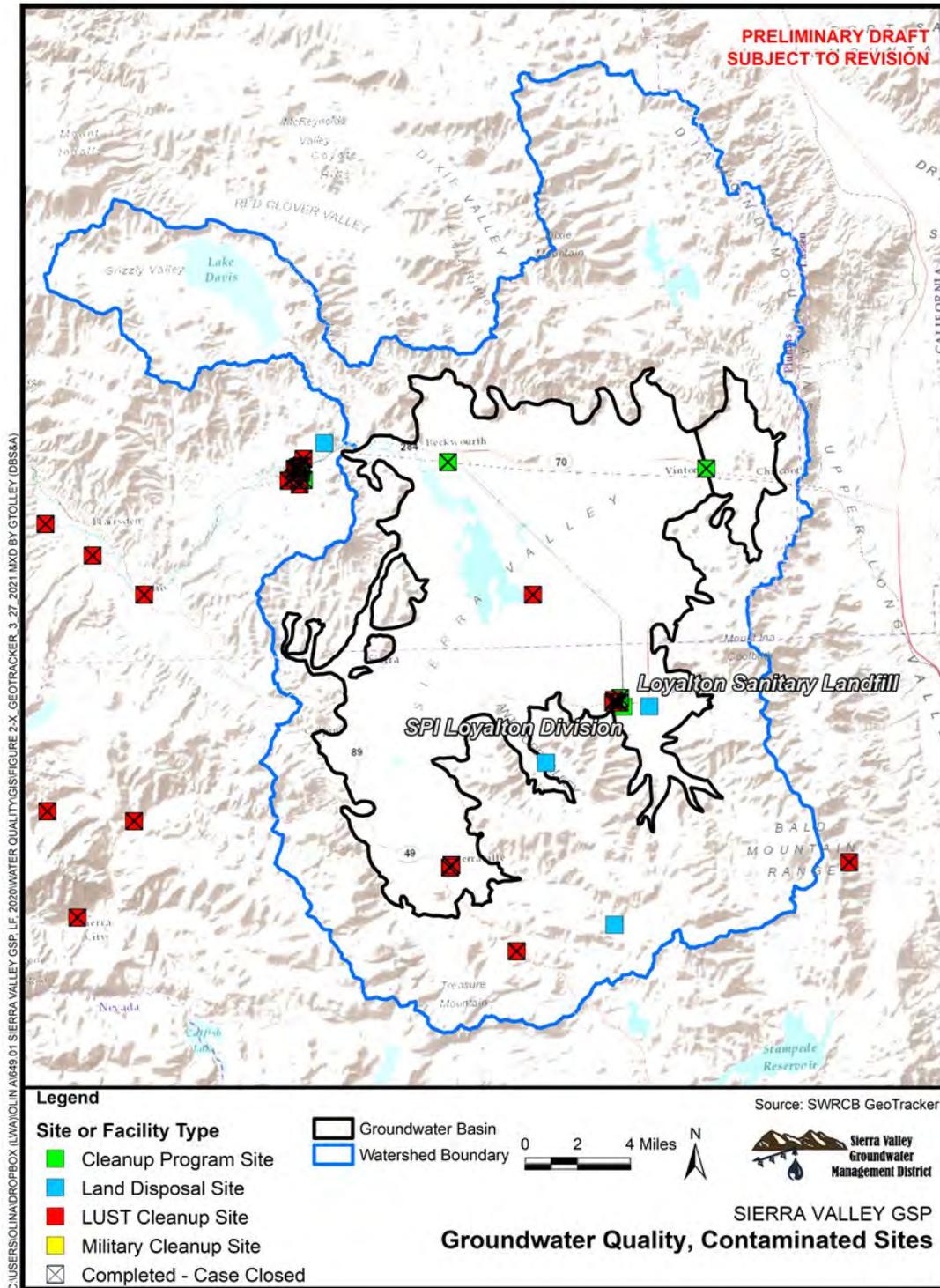


Figure 2-#

446 **2.2.2.5 Land subsidence conditions**

447 The basic process of land subsidence caused by groundwater overdrafting can be described as
448 follows: the weight of materials overlying an aquifer (the rocks and sediments, water, soil,
449 vegetation, and structures on the land surface) is borne within an aquifer system by both the
450 water in the pore spaces (pore pressure) and by the clay, silt, sand, and gravel that form the
451 granular mineral skeleton of the aquifer; when pumping lowers groundwater levels thereby
452 reducing pore pressure, the weight of overlying materials must be increasingly supported by
453 the mineral skeleton of the aquifer (increasing effective stress); increased effective stress
454 causes some elastic compression of the aquifer system skeleton (elastic subsidence) and, if
455 the stresses are large enough, some rearrangement of mineral grains and permanent
456 consolidation of the aquifer system (inelastic subsidence).

457 The various data available for Sierra Valley show that inelastic subsidence has occurred in the
458 recent past and likely continues to the present. While the subsidence has occurred in varying
459 areas in Sierra Valley over time, it has overlapped with areas known to have significant
460 groundwater pumping. The geology present in Sierra Valley are dominantly eroded alluvial
461 sediment deposits consisting of clay, silt, sand, and gravel, which is typical of mountain valleys
462 in California. The clay deposits are particularly susceptible to inelastic subsidence when heavy
463 groundwater pumping is present.

464 **2.2.2.5.1 Ground-based measurements of land subsidence**

465 The first account of recorded subsidence in Sierra Valley was by the California Department of
466 Water Resources (DWR, 1983). DWR (1983), along with Plumas County Road Department
467 surveys, reported that inelastic subsidence occurred in the Sierra Valley and was consistent
468 within the expected range considering the amount of groundwater decline observed (about 1-
469 2 feet of subsidence during the period of approximately 1960-1983). The subsidence during the
470 period of 1983-2012 is unaccounted for as we have not found any reports accounting for
471 subsidence during this period. The California Department of Transportation (CalTrans, 2016)
472 conducted a survey where they collected data suggesting subsidence of about 0.3 to 1.9 feet
473 occurring during the period of 2012 to 2016, which also coincided with areas of heavy
474 groundwater pumping.

475 There are no known Continuous Global Positioning System (CGPS) stations or extensometers
476 installed in Sierra Valley. However, there are survey monuments remaining from previous
477 ground elevation surveys.

478 **2.2.2.5.2 Satellite observations of land subsidence**

479 Satellite-based Interferometric Synthetic Aperture Radar (InSAR) data from a NASA JPL study
480 shows widespread subsidence in the northeast part of Sierra Valley with up to 0.5 feet of vertical
481 displacement during the period of 2015-2016 alone and up to 1.2 feet of vertical displacement
482 (at least) during the period of March 2015 to November 2019 in large areas, but is likely to be
483 more in smaller areas (Farr et al., 2017; T. Farr, personal communications, Oct.-Dec., 2020).
484 These data are shown in [Figure 2.2.2-2](#) for the whole basin, and focused on the area with
485 greatest subsidence in [Figure 2.2.2-3](#). Time series of subsidence for six select locations are
486 presented in [Figure 2.2.2-4](#).

487 To produce the subsidence dataset, NASA JPL obtained and analyzed data from ESA's
488 satellite-borne Sentinel-1A from the period March 2015 – September 2016 and the NASA
489 airborne UAVSAR for the period March 2015 – June 2016, and produced maps of total
490 subsidence from the two data sets. These data add to the earlier data processed from the
491 Japanese PALSAR for 2006 – 2010, Canadian Radarsat-2 for the period May 2014 – January
492 2015, and UAVSAR for July 2013 - March 2015, for which subsidence measurements were

493 reported previously (Farr et al., 2015). They also present results for the South-Central coast of
494 California including Ventura, Oxnard, Santa Barbara and north to the San Joaquin Valley as well
495 as the Santa Clara Valley from colleagues who have processed Sentinel-1A data covering
496 March 2015 – March 2016 (included are portions of the Sacramento Valley and various
497 intermontane valleys in the Sierras, like Sierra Valley). As multiple scenes were acquired during
498 these periods, they also produce time histories of subsidence at selected locations and
499 transects showing how subsidence varies both spatially and temporally. Geographic Information
500 System (GIS) files were furnished to DWR for further analysis of the 4-dimensional subsidence
501 time-series maps.

502 A similar InSAR study from DWR/TRE Altamira (TRE Altamira, 2020; Towill, 2020) shows
503 subsidence of up to 0.6 +/-0.1 feet over widespread areas, potentially higher in smaller areas,
504 during the period of June 2015 to September 2019. They estimated an annual subsidence rate
505 of up to 0.15 +/-0.1 feet/year in this same study. These data are shown in **Figure 2.2.2-5**.

506 The TRE Altamira InSAR dataset represents measurements of vertical ground surface
507 displacement in more than 200 of the high-use and populated groundwater basins across the
508 State of California between June of 2015 and September of 2019. Vertical displacement
509 estimates are derived from Interferometric Synthetic Aperture Radar (InSAR) data that are
510 collected by the European Space Agency (ESA) Sentinel-1A satellite and processed by TRE
511 ALTAMIRA, Inc. (TRE), under contract with DWR as part of its SGMA technical assistance to
512 provide important SGMA-relevant data to GSAs for GSP development and implementation.
513 Sentinel-1A InSAR data coverage began in late 2014 for parts of California, and coverage for
514 the entire study area began in June 13, 2015. Included in this dataset are point data that
515 represent average vertical displacement values for 328 ft by 328 ft areas, as well as GIS rasters
516 (i.e., spatial datasets formatted as a matrix of rectangular grid cells) that were interpolated from
517 the point data; rasters for total vertical displacement relative to June 13, 2015, and rasters for
518 annual vertical displacement rates with earlier coverage for some areas, both in monthly time
519 steps. Towill, Inc. (Towill), also under contract with DWR as part of DWR's SGMA technical
520 assistance, conducted an independent study comparing the InSAR-based vertical displacement
521 point time series data to data from CGPS stations. The goal of this study was to ground-truth
522 the InSAR results to best available independent data.

523 Regarding the similarities in InSAR data products from both organizations, TRE and JPL, they
524 both process the same data set (Sentinel-1 satellite mission from the European Space Agency
525 [ESA]) with slightly different techniques, so the results are pretty similar but not exactly the
526 same. It is also important to note that InSAR data reflect both elastic and inelastic subsidence
527 and it can be difficult to isolate a signal solely for only the elastic subsidence amplitude. Visual
528 inspection of monthly changes in ground elevations typically suggest that elastic subsidence is
529 largely seasonal and can potentially be factored out of the signal, if necessary. Finally, the
530 DWR/TRE InSAR data are the only InSAR data that can be used for estimating subsidence
531 going forward as they are the only known subsidence-related data provided to and available for
532 this basin by DWR for an indefinite period of time during the GSP implementation period.

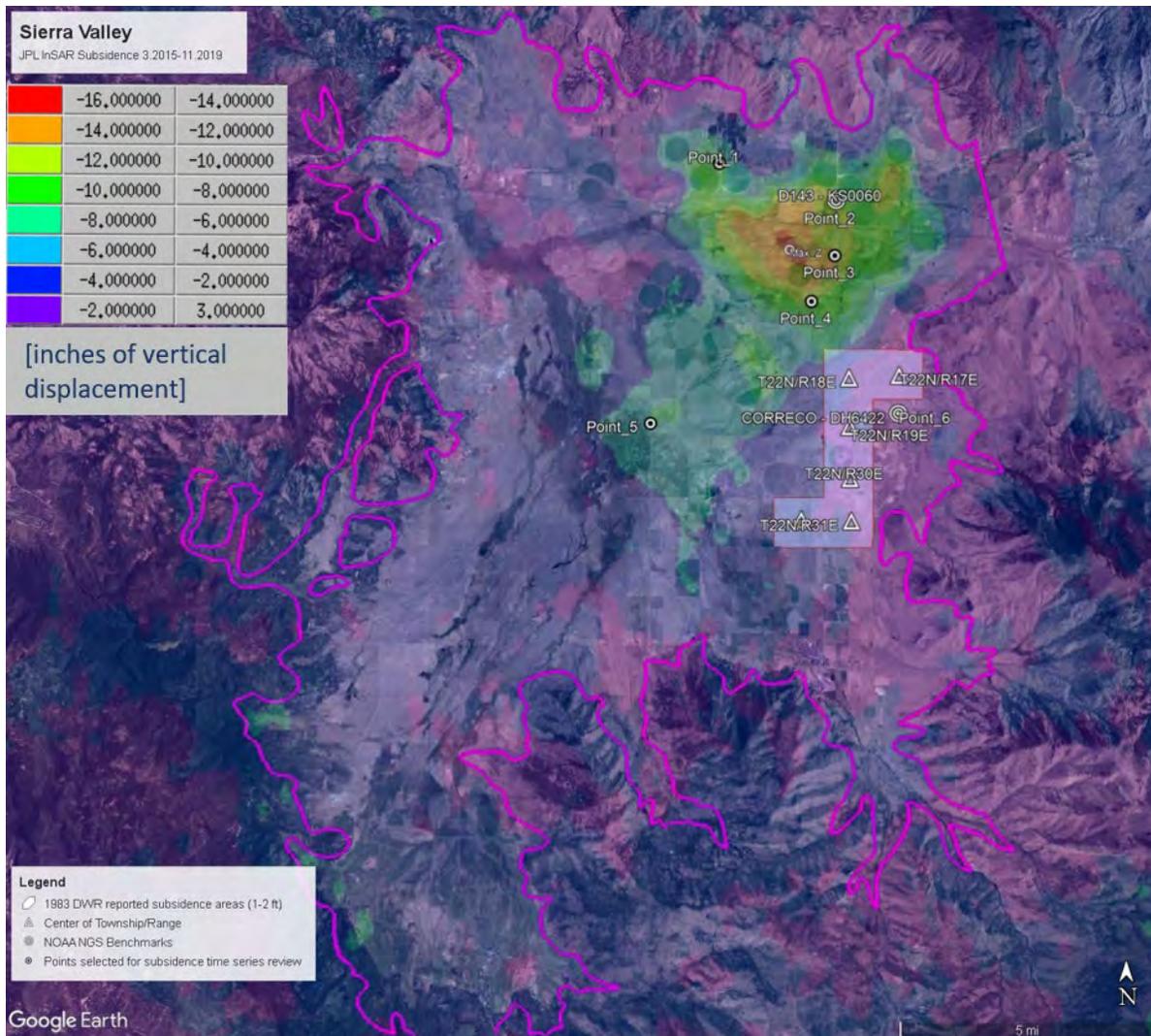
533 2.2.2.5.3 DWR/TRE Altamira InSAR subsidence data quality

534 DWR has made Interferometric Synthetic Aperture Radar (InSAR) satellite data available on
535 their SGMA Data Viewer web map as well as downloadable raster datasets to estimate
536 subsidence. The TRE Altamira InSAR data provided by DWR are subject to compounded
537 measurement and raster conversion errors. DWR has stated that for the total vertical
538 displacement measurements, the errors are as follows (B. Brezing, personal communication,
539 February 27, 2020):

- 540 1. The error between InSAR data and continuous GPS data is 0.052 ft (0.016 m) with a
 541 95% confidence level.
- 542 2. The measurement accuracy when converting from the raw InSAR data to the
 543 maps provided by DWR is 0.048 ft (0.015 m) with 95% confidence level.

544 The addition of the both of these errors results in the combined error is 0.1 ft (0.03 m). While not
 545 a robust statistical analysis, it does provide a potential error estimate for the TRE Altamira
 546 InSAR maps provided by DWR. A land surface change of less than 0.1 ft (0.03 m) is within the
 547 same magnitude of the noise of the data and is likely not indicative of groundwater-related
 548 subsidence in the basin. DWR contracted Towill, Inc. to complete a data accuracy report, and
 549 found similar results to the error presented above. The full report is included in **Appendix ##**
 550 **(subsidence appendix)**.

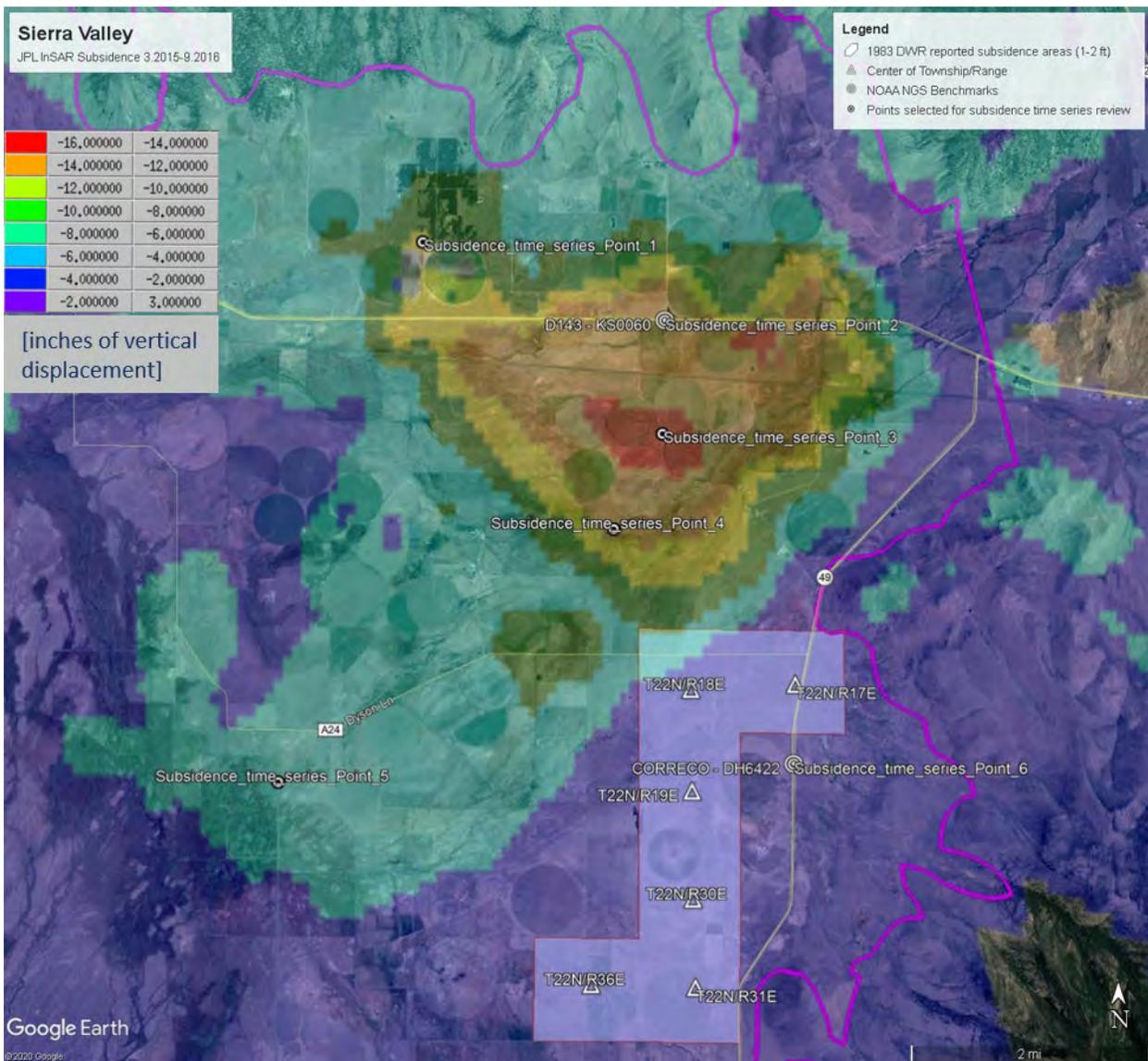
551 **Figure 2.2.2-2 InSar-based land subsidence for the period of March 2015 to November 2019**



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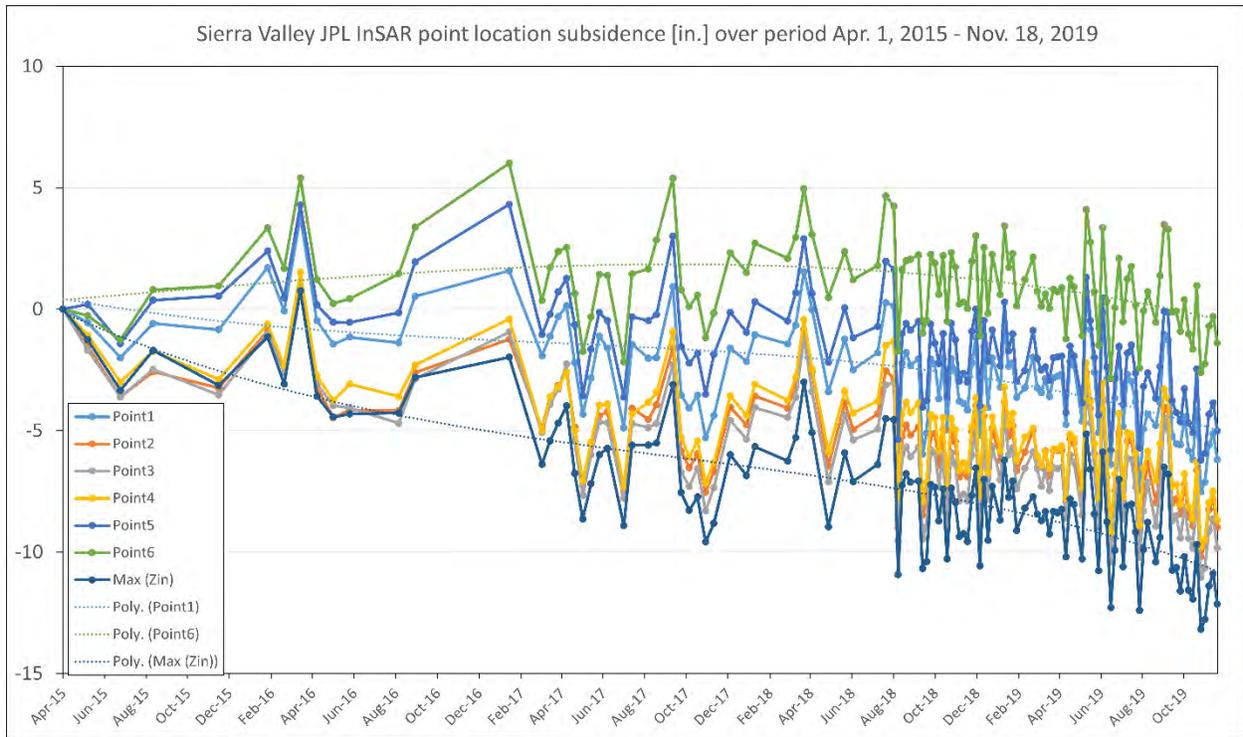
Figure 2.2.2-3 InSar-based land subsidence for the period of March 2015 to November 2019, focused on the portion of the basin with the greatest measured subsidence.



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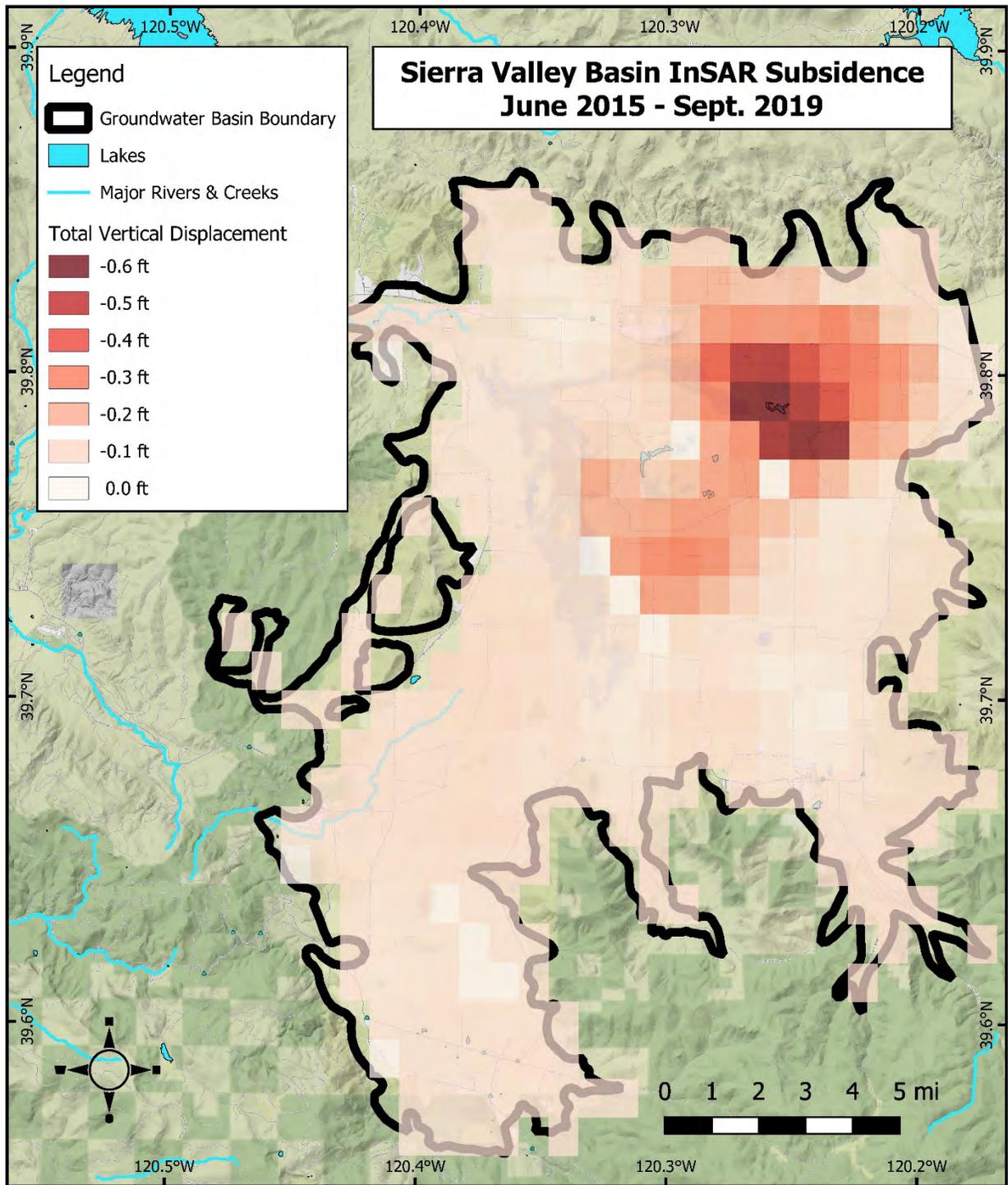
Figure 2.2.2-4 Time series of JPL InSAR land subsidence data for the locations called out in Figure 2.2.2-3



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Figure 2.2.2-5 DWR/TRE Altamira InSAR land subsidence for the period June 2015 to September 2019.



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564 **2.2.2.6 Identification of interconnected surface water systems**

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566 **2.2.2.7 Identification of groundwater-dependent ecosystems**

- 567 • Including potentially related factors such as instream flow requirements, threatened and
568 endangered species, and critical habitat.

569 **2.2.3 Water Budget Information (Reg. § 354.18)**

- 570 • Description of inflows, outflows, and change in storage
- 571 • Quantification of overdraft (as applicable)
- 572 • Estimate of sustainable yield
- 573 • Quantification of current, historical, and projected water budget
- 574 • Description of surface water supply used or available for use for groundwater recharge
575 or in-lieu use

576 **2.2.4 Management Areas (as Applicable) (Reg. § 354.20)**

- 577 • Reason for creation of each management area
- 578 • Level of monitoring and analysis
- 579 • Description of management areas
- 580 • Explanation of how management of management areas will not cause undesirable
581 results outside the management area

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